Criteria for Screening and Evaluating Recruitment Agents

The risks of human trafficking, including forced labor, can be mitigated by properly designed and implemented processes for recruitment, selection, and hiring of workers. Those risks are greater and more difficult to control when recruitment, selection, and hiring are outsourced to third-party labor recruitment agents. Therefore, companies should, whenever possible, recruit, hire, and employ workers directly.

When direct recruitment is not possible, companies must exercise careful due diligence in the screening and selection of labor recruitment agents to minimize the risk of forced labor as a result of fraudulent or misleading recruitment practices. Intermediaries may be referred to as recruitment agents, brokers, contractors, crew leaders, or gangmasters, depending on the country, regional, and sector context. In some sectors, recruitment agents are paid by the number of workers they supply and the length of time that worker remains at the employer, potentially incentivizing coercive recruitment.

NOTE: This sample tool recommends a generic approach to due diligence but is not intended to ensure compliance with specific legal requirements, such as the Federal Acquisition Regulation (FAR): Combating Trafficking in Persons.²

¹ The United States recognizes two primary forms of trafficking in persons: forced labor and sex trafficking. For the purposes of this and other tools in the set, several terms are used such as “trafficking in persons,” “human trafficking,” and “forced labor.” In relation to these tools, they refer to a crime whereby traffickers exploit and profit at the expense of adults or children by compelling them to perform labor.

² For guidance on complying with the Federal Acquisition Regulation (FAR): Combating Trafficking in Persons, please review Tool 12, RST’s Sample Compliance Plan Guidance.
The goal of screening labor recruitment agents is acquiring enough information to have reasonable confidence that selected labor recruitment agents will comply with all applicable legal requirements and standards for ethical recruitment. When evaluating a potential labor recruitment agent, this process will entail looking for the presence or absence of policies and procedures that relate to issues of fair recruitment. Because evaluating potential recruitment agents’ practices is both challenging and vitally important, companies may consider prioritizing recruitment agent agents or agencies that participate in fair recruitment certification programs. Participation in certification programs allows recruitment agents to demonstrate their commitment to ethical practices and increased transparency and oversight.

Examples of recruitment certification programs and standards include:

- International Organization for Migration's International Recruitment Integrity System (IRIS);³
- International Labor Organization's General Principles and Operational Guidelines for Fair Recruitment;⁴
- The Dhaka Principles for Migration with Dignity;⁵
- On The Level's Core Principles and Standards of Ethical Recruitment;⁶ and
- Clearview.⁷

Assessing recruitment agents’ ongoing performance occurs as part of the management and monitoring process.

THE EVALUATION CRITERIA

Verité recommends defining a set of performance requirements that complement the company's Supplier Code of Conduct (human rights expectations), legal requirements (licensing requirements, applicable laws and regulations, government procurement requirements, etc.) and technical requirements (ability to source suitable workers within a defined timeframe and budget). This will help the company to better understand the labor recruiters’ policies and approaches to preventing forced labor.

³ https://iris.iom.int/iris-standard
⁵ https://www.ihrb.org/dhaka-principles/
⁶ www.otl-protocol.com
⁷ https://responsiblerecruitmenttoolkit.org/download/8210/
Each company will need to develop its own specific screening criteria. To do so, a company should undertake a careful review of:

- the legal requirements in the origin country, transit countries (if any), and country of operation and any other applicable legal requirements (see Tool 4).
- the Company Supplier Code of Conduct or other supplier requirements, and those of its clients.
- Ethical recruitment standards and certification schemes such as:\(^8\)
  - International Labor Organization, General Principles and Operational Guidelines for Fair Recruitment;
  - International Organization for Migration, IRIS Recruitment Standard
  - The Dhaka Principles for Migration with Dignity
  - On the Level, Principles and Standards of Ethical Recruitment
  - Clearview Technical Standards

Once the screening criteria have been defined, each criterion should be paired with indicator(s) that serve to measure whether it is being met. For example:

<table>
<thead>
<tr>
<th>Sample Criteria</th>
<th>Sample Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td>Compliance with legal requirements</td>
<td>• The recruitment agent is registered and licensed in all countries of operation.</td>
</tr>
<tr>
<td></td>
<td>• The recruitment agent has no record of legal sanctions in the past three years, or violations have been corrected or are on-track for correction.</td>
</tr>
<tr>
<td></td>
<td>• The recruitment agent participates in a fair recruitment certification program.</td>
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<tr>
<td></td>
<td>• The recruitment agent regularly evaluates its compliance with legal requirements.</td>
</tr>
</tbody>
</table>

\(^8\) These standards have also been consulted in creation of these tools.
<table>
<thead>
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<th>Sample Criteria</th>
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</tr>
</thead>
<tbody>
<tr>
<td>Compliance with international labor standards&lt;sup&gt;9&lt;/sup&gt;</td>
<td>• The recruitment agent formally expresses a commitment to uphold the company's human rights standards and/or Supplier Code of Conduct.</td>
</tr>
<tr>
<td></td>
<td>• The recruiter has formal policy statements committing it to compliance with international standards on labor and human rights.</td>
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<tr>
<td></td>
<td>• The recruitment agent has a process to ensure ongoing knowledge of applicable international standards on labor and human rights.</td>
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</tbody>
</table>
| Compliance with company and legal standards and on recruitment | • The recruitment agent has a policy that prohibits the use of misleading or fraudulent recruitment practices, including:  
  ✓ failing to disclose basic information about the terms and conditions of employment, or  
  ✓ making material misrepresentations about the key terms of employment and living conditions, including wages, benefits, hours of work, location of the work, living conditions, employer provided or arranged housing and associated costs, any significant cost to be charged to the worker, and, if applicable, the hazardous nature of the work.  
  ✓ The recruitment agent has a policy stating that no worker will be charged recruitment fees.  
  ✓ The recruiter has processes in place to inform workers of their right not to be charged recruitment fees.  
  ✓ The recruitment agent has a policy stating that all workers shall retain access to their identity documents.  
  ✓ The recruiter has a procedure for verifying that workers are not charged fees by its recruitment business partners (for example, origin country agents and sub-agents)                                                                 |

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<sup>9</sup> International labor standards include The Universal Declaration of Human Rights, ILO Declaration on Fundamental Principles and Rights at Work, and other ILO Conventions.
### Sample Criteria

<table>
<thead>
<tr>
<th>Compliance with company and legal standards on employment contracts</th>
<th>Sample Indicators</th>
</tr>
</thead>
<tbody>
<tr>
<td>• The recruitment agent has a policy to ensure that workers' contracts meet all legal and company requirements.</td>
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<tr>
<td>• Worker contracts include accurate and verifiable information on worker position, location of job, length of contract, housing, name of the employer, wages, working hours, any legal wage deductions, and all applicable benefits.</td>
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<tr>
<td>• Worker contracts detail which party (recruitment agent or employer) is responsible for various aspects of the employment relationship (in accordance with applicable law).</td>
<td></td>
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<tr>
<td>• Recruitment agent maintains records demonstrating that workers receive accurate copies of contracts in a language they understand prior to departure.</td>
<td></td>
</tr>
<tr>
<td>• Recruitment agent has processes in place to validate that terms of employment do not differ from those offered to worker.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Compliance with company and legal standards on grievance mechanisms</th>
<th>Sample Indicators</th>
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</thead>
<tbody>
<tr>
<td>• Recruitment agent ensures confidential grievance mechanisms are available to job seekers and workers.</td>
<td></td>
</tr>
<tr>
<td>• Recruitment agent demonstrates that workers are provided with information on their legal rights and on the procedures for accessing grievance mechanism/s available via government or employer.</td>
<td></td>
</tr>
<tr>
<td>• Recruitment agent has a policy of non-retaliation for worker participation in grievance mechanisms.</td>
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</tr>
</tbody>
</table>

### CONDUCTING A SCREENING INTERVIEW

When interviewing prospective recruitment agents, the agents should be asked to describe how they are able to meet the company’s selection criteria. In addition to assessing objective criteria, such as whether policies and processes are documented, the company may wish to evaluate the degree to which the potential recruitment agents are open to engagement around issues of fair recruitment. The table below provides some examples of questions that could be asked.
<table>
<thead>
<tr>
<th>Sample Criteria &amp; Indicators</th>
<th>Sample Screening Questions</th>
</tr>
</thead>
</table>
| Compliance with legal requirements | 1. Is your company registered or licensed to operate?  
2. Has your company been subject to any regulatory actions where monetary penalties were assessed?  
3. If formal corrective actions were mandated by the issuing government agency, can you provide documentation to show that violations have been corrected or are on track for correction?  
4. How do you evaluate your compliance with legal requirements?  
5. Would you agree to sign a service agreement that commits you to adhere to the legal requirements of the origin, transit and destination countries? |
| Compliance with international labor standards | 1. Do your recruitment, selection and hiring policies and procedures align with international standards (such as the Universal Declaration of Human Rights and ILO conventions)?  
2. How often are your policies and procedures reviewed and updated?  
3. How do you evaluate your alignment with international labor standards?  
4. Do your labor and ethics policies have executive management endorsement? |
| Compliance with company and legal standards on recruitment | 1. Does your company have a policy that prohibits giving misleading or fraudulent information to job applicants?  
2. Does your company have a policy that prohibits charging recruitment fees and expenses to job applicants?  
   If yes, how is this policy communicated to job applicants?  
3. Where in the recruitment, selection, and hiring process do you think the risk workers being charged fees is highest? |
4. How do you communicate working and living conditions to prospective workers? How do you ensure that this information is accurate?

5. What operational controls have you put in place to ensure that workers are not charged fees or given false or misleading information? Following are some examples of controls:
   a. Procedures are in place to implement the no-fee statement in the Supplier Code of Conduct.
   b. Job applicants and workers can report violations of the no-fee policy without retaliation. The grievance procedure includes an investigation and response to reports of violations.
   c. A policy and implementing procedures that prevent the use of illegal or unauthorized sub-agents or subcontractors.
   d. A procedure is in place to ensure sub-agents are paid by the agency for their services and that they sign and comply with the agency's no-fee policy.
   e. If workers are being recruited from remote or interior regions, the client company has staff (on the company's payroll) in these areas.
   f. Workers, upon arrival, are routinely interviewed to verify that they have not paid recruitment fees and that they understand the terms and conditions of their employment.

6. How is workers' personal documentation handled during the recruitment and hiring process (for example, when work permit and visas are being processed)?

<table>
<thead>
<tr>
<th>Compliance with company and legal standards on employment contracts</th>
<th>1. How do you know that the terms of worker employment contracts and the process of issuing employment contracts comply with origin and destination country legal requirements?</th>
</tr>
</thead>
</table>
### PROTECTIONS AGAINST TRAFFICKING IN PERSONS

Criteria for Screening and Evaluating Labor Recruitment agents

| Compliance with company and legal standards on grievance mechanisms | 1. What can job applicants and workers do if they encounter a problem at any point in the recruitment and hiring process (for example, if they are asked to pay a fee)?  
2. How do you tell job applicants and workers about the grievance mechanisms available to them to report recruitment issues?  
3. What happens when workers use one of these mechanisms? How is the reported problem investigated and resolved?  
4. How do you make sure that job applicants and workers are not retaliated against for reporting problems? |
|---|---|
| 2. How do you ensure that employment contract terms and conditions comply with:  
   a. your client company's recruitment standards?  
   b. your client company's customer (for example, U.S. Federal Acquisition Regulation: Combating Trafficking in Persons)?  
3. How do you make sure that worker employment contracts are complete and accurate?  
4. In what language(s) are employment contracts written?  
5. How do you verify that workers understand the terms and conditions of their contracts? | |

### EVALUATING THE RESULTS AND MAKING A FINAL DECISION

After labor recruitment agent candidates have been screened, their responses must be evaluated using a transparent methodology for evaluating agents against the screening criteria. The methodology should describe in detail the evaluation process, how the response to each screening question is scored and combined to provide an overall rating, and the process by which a decision will be made to engage the recruitment agent and issue a contract/service agreement.

One approach is to use a rating system that assigns each criterion a weight and performance score as shown below. This allows the company to score each recruitment agent candidate’s performance on each criterion, while also giving appropriate emphasis to
the areas of compliance that are most important to the company and/or the company’s customers.

The results of such a rating process allows the performance of candidates to be cross-analyzed and compared, which will then allow companies to rank and compare candidates.

<table>
<thead>
<tr>
<th>Example Recruitment Agent Screening Scorecard</th>
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</thead>
<tbody>
<tr>
<td><strong>Criteria</strong></td>
</tr>
<tr>
<td>Compliance with legal requirements</td>
</tr>
<tr>
<td>Compliance with international labor standards</td>
</tr>
<tr>
<td>Compliance with company and legal standards on recruitment</td>
</tr>
<tr>
<td>Compliance with company and legal standards on employment contracts</td>
</tr>
<tr>
<td>Compliance with company and legal standards on grievance mechanisms</td>
</tr>
<tr>
<td>Total</td>
</tr>
</tbody>
</table>

*Note: Weights shown above are for illustration purposes only. Each company should determine its own weightings based on applicable legal requirements, their policies and (where relevant) those of their clients.*

Once the successful recruitment agent candidate has been selected and hired, companies can use the information from this due-diligence selection process as baseline data for managing and monitoring the performance of the agent on an ongoing basis.
In supply chain segments where broker registration systems are weak or non-existent and informal brokers predominate, companies should move progressively towards direct hiring. However, in some contexts, such as in small agricultural and services organizations, some labor recruitment will likely continue to occur through informal channels. Informal brokers are inherently more difficult to monitor.

Nevertheless, whenever a third party is connecting workers to employers, they should still be held to basic standards of fair practice. With the exception of the requirement for a valid license number, all of the policies and processes listed above should apply to informal providers as well. For example, informal labor providers can still be held accountable for accurately explaining terms of conditions of work to job seekers, not charging recruitment fees, and not retaining identity documents. The burden of communicating these expectations and monitoring against their performance is on the company that engages the third-party labor recruitment agent.